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# State Innovation Spotlight: Implementing Multi-Payer Bundled Payment Models

July 24, 2017



# Speakers

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**Jeff Micklos**  
Executive Director  
HCTTF  
Washington, DC

Jeff has been the Executive Director of the Task Force since 2015. He previously served as General Counsel for the Federation of American Hospitals.



**Joe Thompson, MD, MPH**  
President and CEO  
Arkansas Center for Health  
Improvement

Dr. Thompson served as the Surgeon General for the State of Arkansas, and worked with private and public stakeholders to develop the “private option” to Medicaid expansion.



**Andrew Baskin, MD**  
National Medical Director  
Aetna

Dr. Baskin is responsible for initiatives at Aetna to measure and improve quality of care, and has developed products to improve affordability and quality of care, and promote payment reform.

# Agenda

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- Introduction to the Health Care Transformation Task Force
- Scan of State Bundled Payment Models
- Case Study: Arkansas Payment Improvement Initiative
- Reactant: Commercial Payer Perspective
- Q&A

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## Who we are: Our mission to achieve results in value-based care



**The Health Care Transformation Task Force** is an industry consortium that brings together patients, payers, providers, and purchasers to align private and public sector efforts to clear the way for a sweeping transformation of the U.S. health care system. We are committed to rapid, measurable change, both for ourselves and our country.

**We aspire to have 75% of our respective businesses operating under value-based payment arrangements by 2020.**



# Our Members: Patients, Payers, Providers and Purchasers committed to better value



# The Task Force's guiding principles outline a financially and operationally viable and sustainable approach

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**Shift 75% of our respective businesses to be under value-based care contracts by 2020**



Design programs that provide reasonable returns to deliver the triple aim of better health, better care and reduced total cost of care at or below GDP growth



Equip market players with all tools necessary to compete in new market focused on people-centered primary care



Encourage multi-payer participation and alignment to create common targets, metrics, and incentives



Share cost savings with patients, payers, and providers to ensure adequate investment in new care models



Foster transparency of quality and cost metrics in a manner that is accessible to, and easily understood by, consumers



Support the needs of disadvantaged populations and help strengthen the safety net providers who serve them

# TF Work Groups drive rapid-cycle product development

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## Improve the ACO Model

Develop aligned public-private action-steps and recommendations to improve the design and implementation of the ACO model



## Develop Common Bundled Payment Framework

Create detailed principles and tools to align and evaluate episode definitions/pricing for public/private payer bundled payment programs.



## New Model Development - Improving Care for High-cost Patients

Create, test and recommend a delivery/payment model that allows a wide range of provider organizations, including in rural areas with little to no current MA/ACO penetration, to engage in population health by starting with highest-cost patients (top 5%).

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- Q&A
- Upcoming Webinars

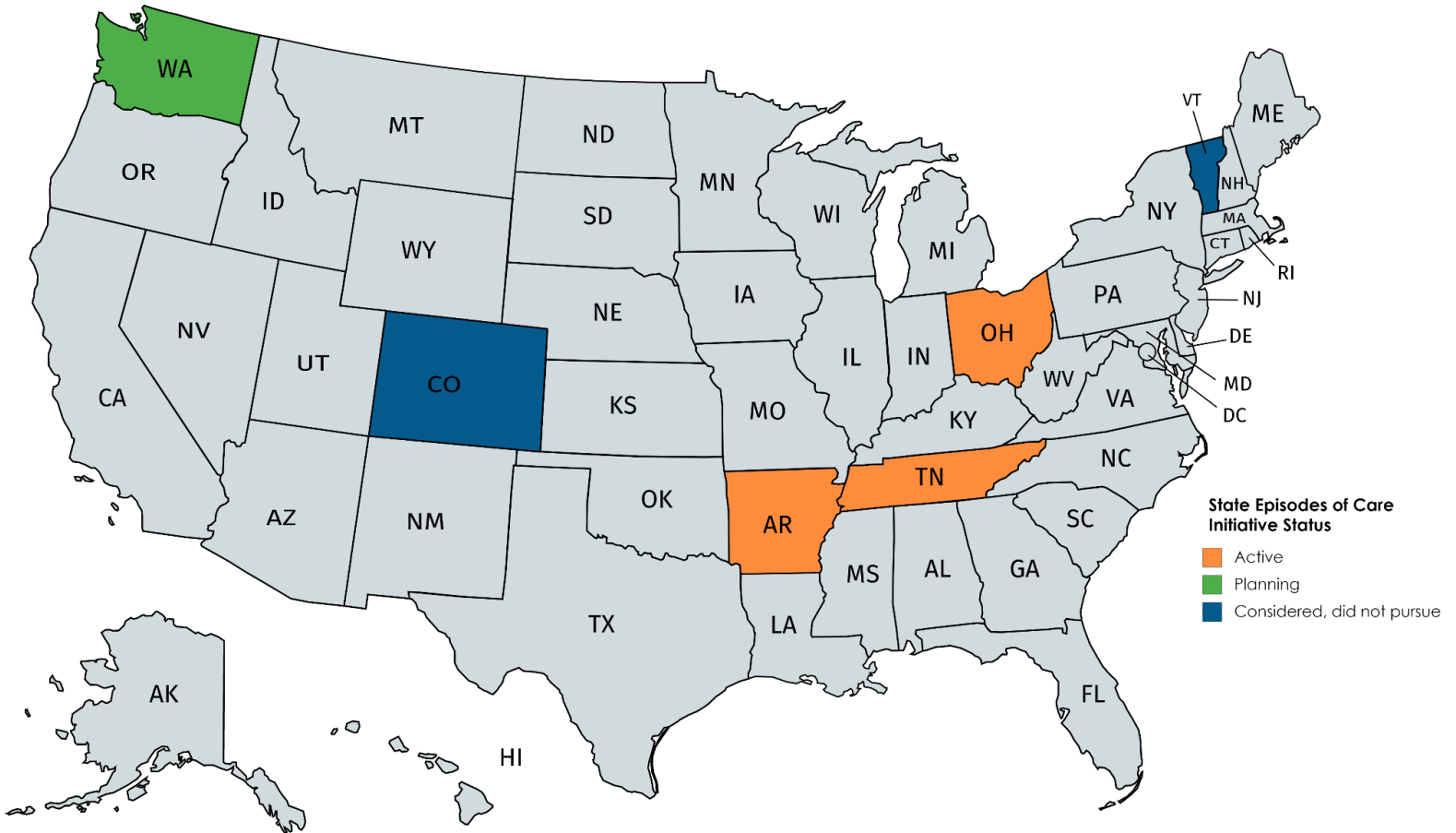


## State Episodes of Care: Environmental Scan

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- Seeking effective strategies to encourage alignment between public and private payers
- Reviewed of State Innovation Model participants
- Identified State authority to test value-based payment models

# The state of state bundled payment programs



Hughes LS, Peltz A, Conway PH. State Innovation Model Initiative: a state-led approach to accelerating health care system transformation. *JAMA*. doi:10.1001/jama.2015.2017

# Areas of alignment and difference across state bundled payment models

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## *Alignment in methodology*

- Benchmark methodology
- Episode initiators
- Risk thresholds
- Performance metrics (e.g., quality, utilization)

## *Differ by state design*

- Requirements for participation
- Level of provider participation
- Payer participation (e.g., Medicaid/Medicaid managed care/MA/commercial)
- Results and lessons learned

State-by-state comparison overview available here : <http://hcttf.org/bundled-payments/>

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# Arkansas Health Care Payment Improvement Initiative

**Joseph W. Thompson, MD, MPH**

President and CEO, Arkansas Center for Health  
Improvement

Professor, UAMS Colleges of Medicine & Public Health



ARKANSAS CENTER FOR HEALTH IMPROVEMENT

Health Care Transformation  
Task Force

State Innovation Spotlight:  
Implementing Multi-payer  
Bundled Payment Models

July 24<sup>th</sup>, 2017

# Arkansas Landscape (2009)

- Consistently ranked low on national health indicators
- >50% of Arkansas's adult population living with at least one chronic disease
- Many areas of Arkansas are medically underserved
- Insurance premiums doubled in 10 years resulting in growing numbers of uninsured
- One-fourth of working age Arkansans were uninsured
- Increasingly fragmented health care system hard for citizens to navigate
- Public and private expenditures exceeding revenues

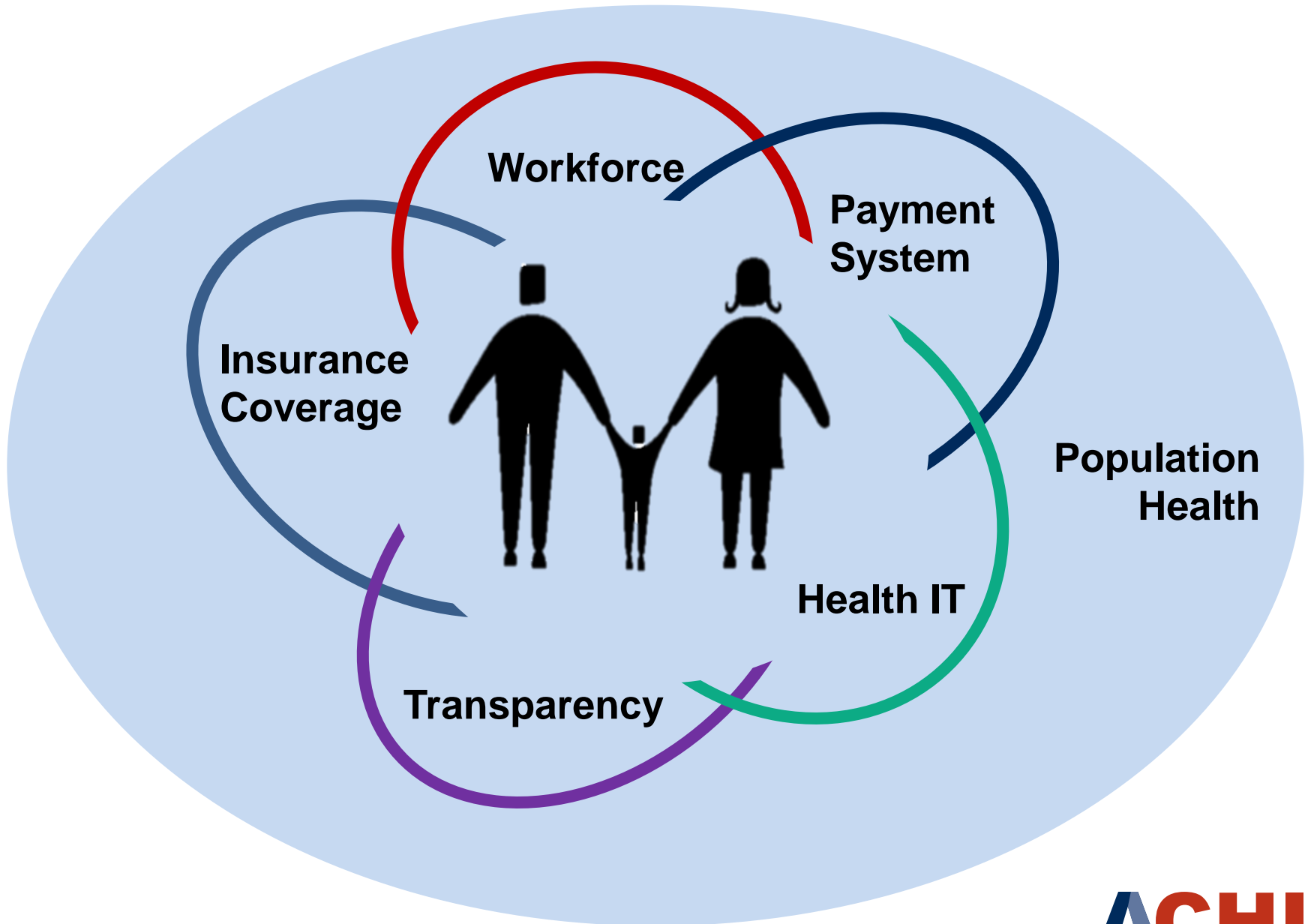


# Arkansas's Unique Payment Model Evolution Since 2011

- Initial concept included prospective global bundled payments
- Providers and other stakeholders pushed back against initial concept – lack of integration and infrastructure
- Extensive provider engagement and stakeholder input shaped current model
- Now includes a retrospective payment model and integration of patient-centered medical homes with episodes of care

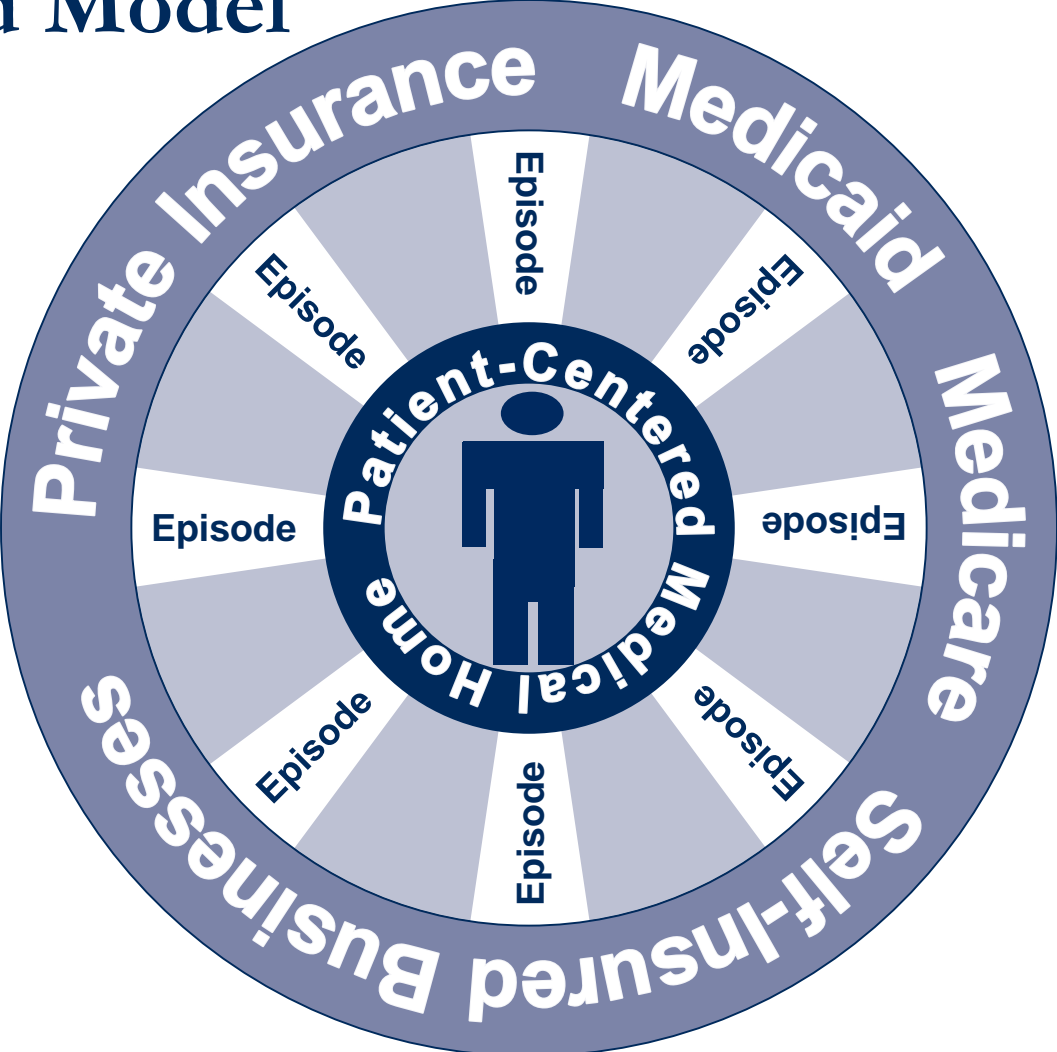


# Arkansas System Transformation Strategy





# Arkansas Payment Improvement Initiative's Integrated Model



# Coordinated Multi-payer Leadership



- **Consistent incentives** and standardized reporting rules and tools
- **Change in practice** patterns as program applies to many patients
- Enough scale to justify investments in **new infrastructure** and operational models
- **Motivate patients** to play larger role in their health and health care

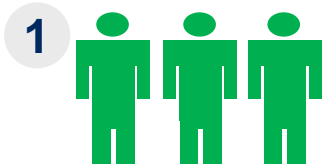
# Arkansas Episode Strategy

- All care associated with treatment for a specific medical condition
- Time bound, defined start and end point
- Adhere to quality measures
- Lead principal accountable provider (PAP) assigned as 'quarterback'
- **Mandatory** participation; Implemented *by* individual payers
- Intended to reduce the variation in cost and quality of care across providers for similar services
  - Improve quality and coordination for the patient, reduce inefficiency across health system, resulting in lowered cost of care
- **Upside and downside** gain/risk sharing model



# How Episodes Work for Patients and Providers (1/2)

**Patients and providers deliver care as today**  
(performance period)



**Patients** seek care and select providers as they do today

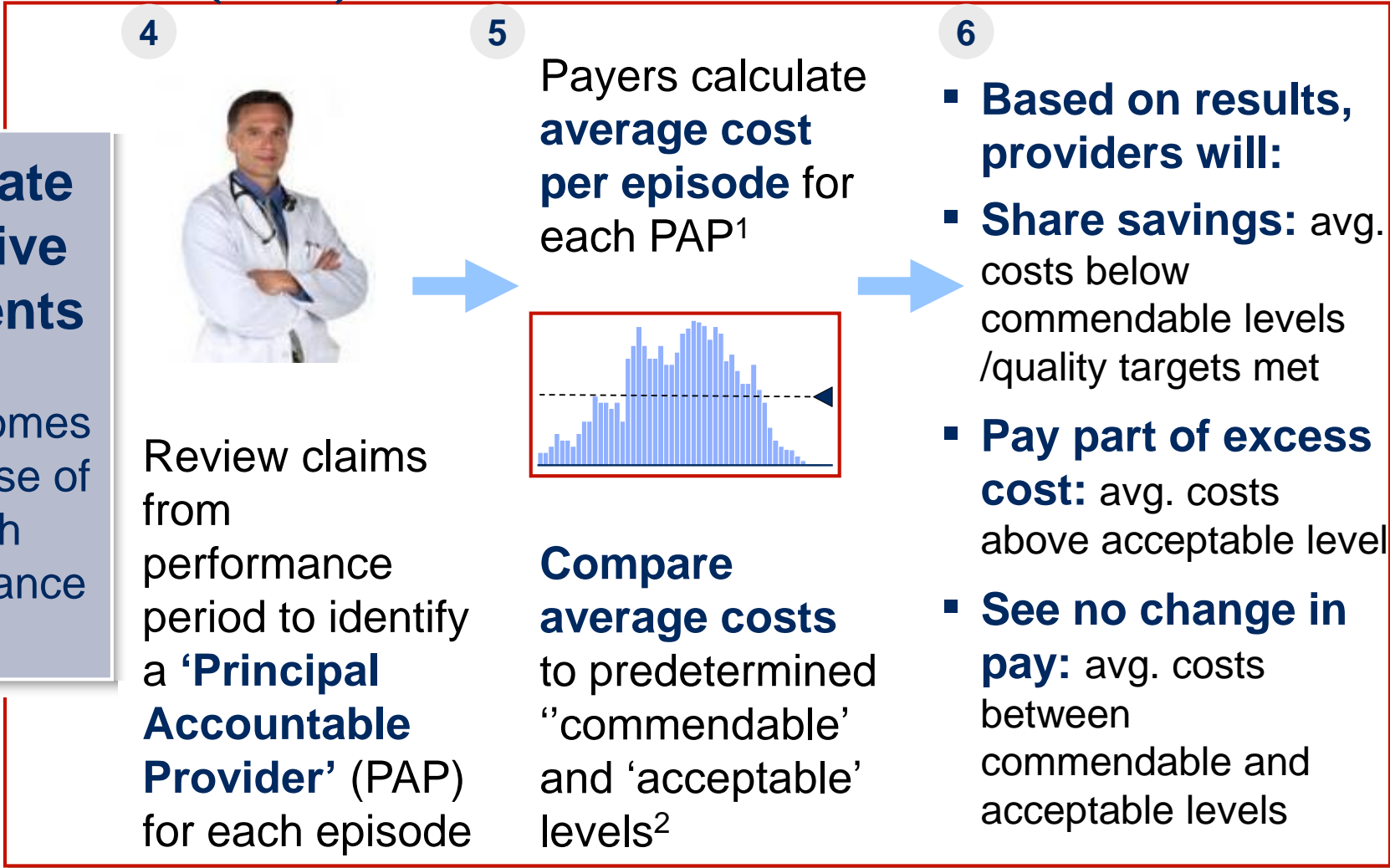


**Providers** submit claims as they do today



**Payers** reimburse for all services as they do today

# How Episodes Work for Patients and Providers (2/2)



<sup>1</sup> Outliers removed and adjusted for risk and hospital per diems  
<sup>2</sup> Appropriate cost and quality metrics based on latest and best clinical evidence, nationally recognized clinical guidelines and local considerations

# Significant Input from Providers and Patients

500+

- **Providers, patients, family members**, and other stakeholders who helped shape the new model in public workgroups

20+  
17

- **Public workgroup meetings** connected to 6–8 sites across the state through videoconference
- **Public town hall meetings** across the state

24

- **Months of research**, data analysis, expert interviews and infrastructure development to design and launch episode-based payments

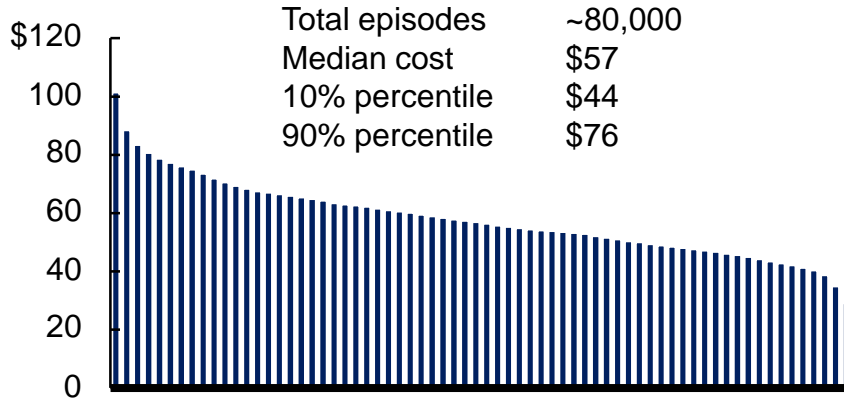
Monthly

- **Updates with Arkansas provider associations** (AHA, AMS, Arkansas Waiver Association, Developmental Disabilities Provider Association)

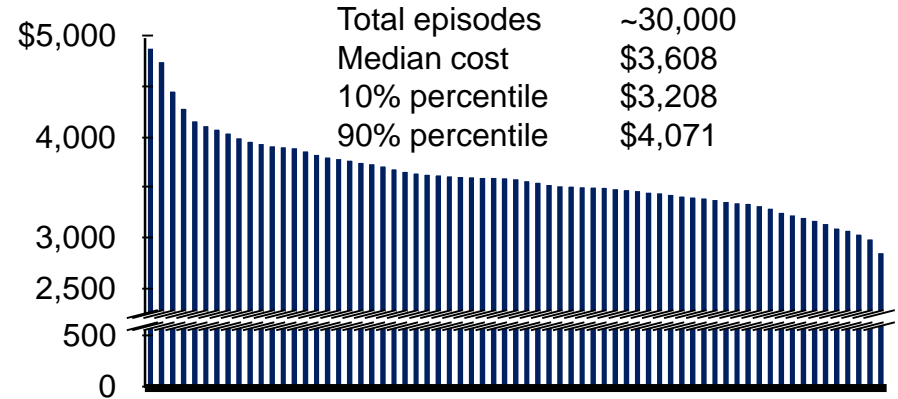
# Case for Change

## Total average cost per episode post-risk adjustment by Principal Accountable Provider, 2008-2010

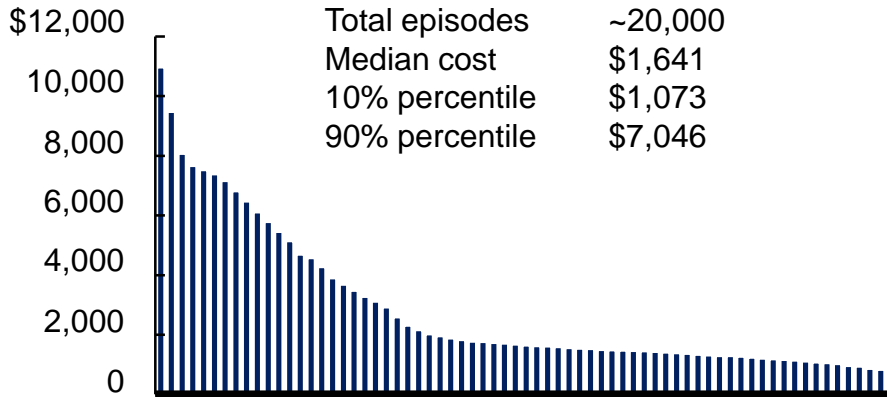
### Simple upper respiratory infection<sup>1</sup>



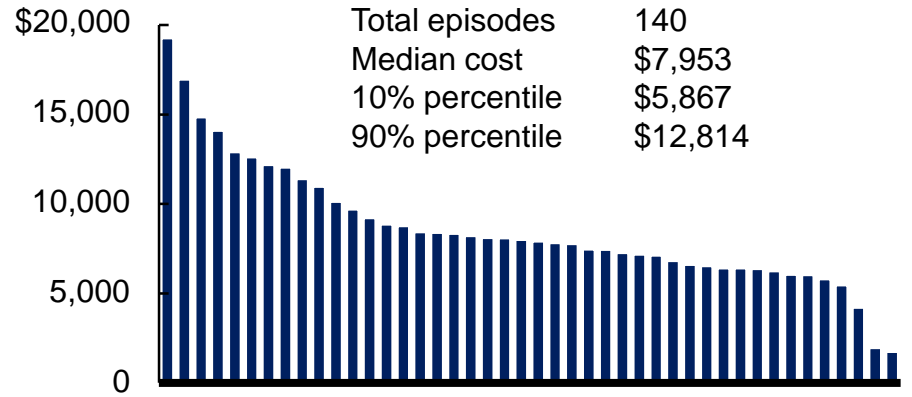
### Pregnancy<sup>2</sup>



### ADHD<sup>3</sup>



### Total hip replacement

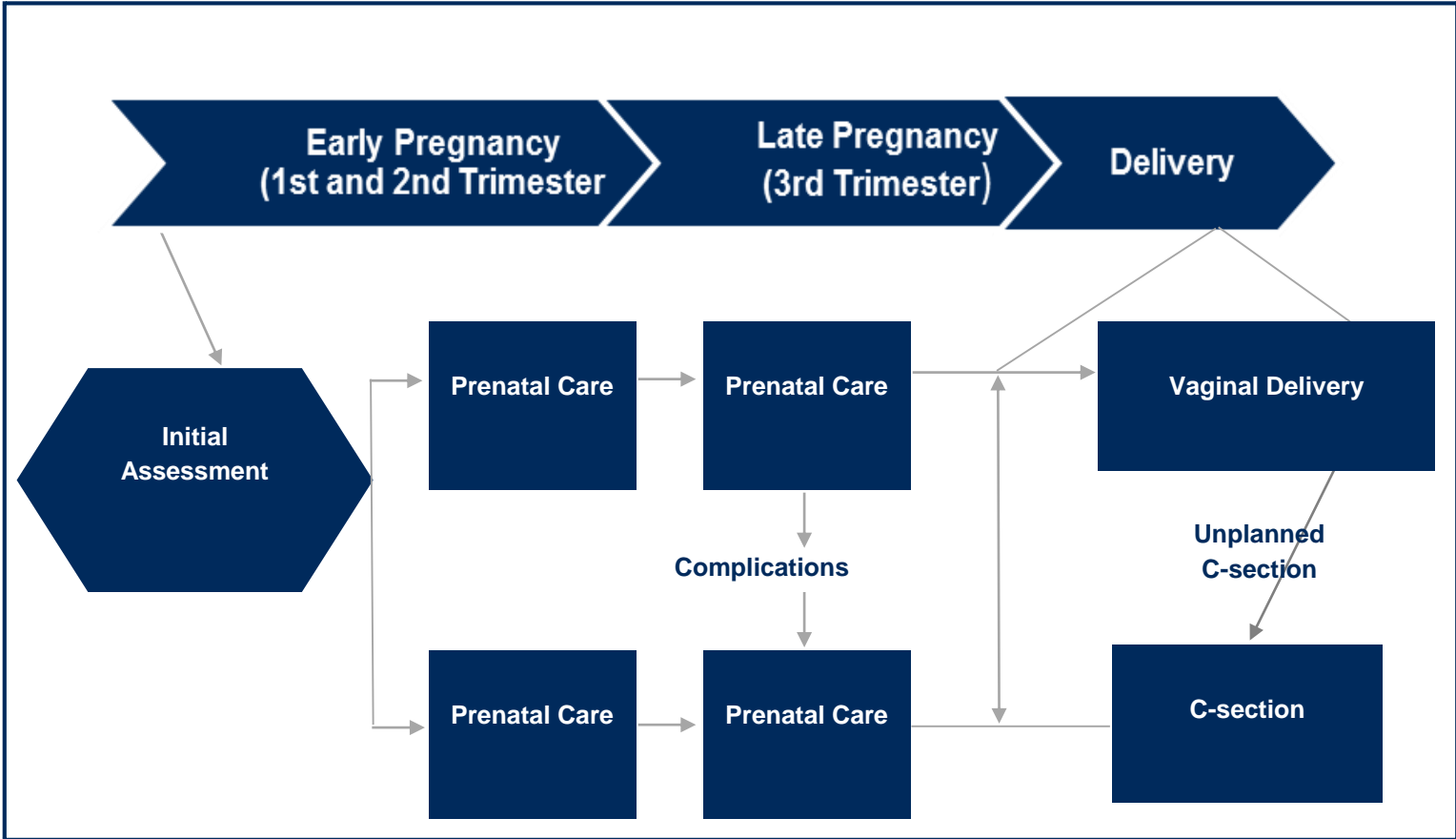


<sup>1</sup> Episode costs for children less than 10 risk-adjusted by a historically-derived multiplier.

<sup>2</sup> Individual episode costs risk-adjusted for clinical drivers of severity based upon historically-derived multipliers.

<sup>3</sup> Eligible defined as ADHD without comorbidities between ages 6 and 17.

# Clinical Input Guides Patient Journey: Perinatal Episode Example



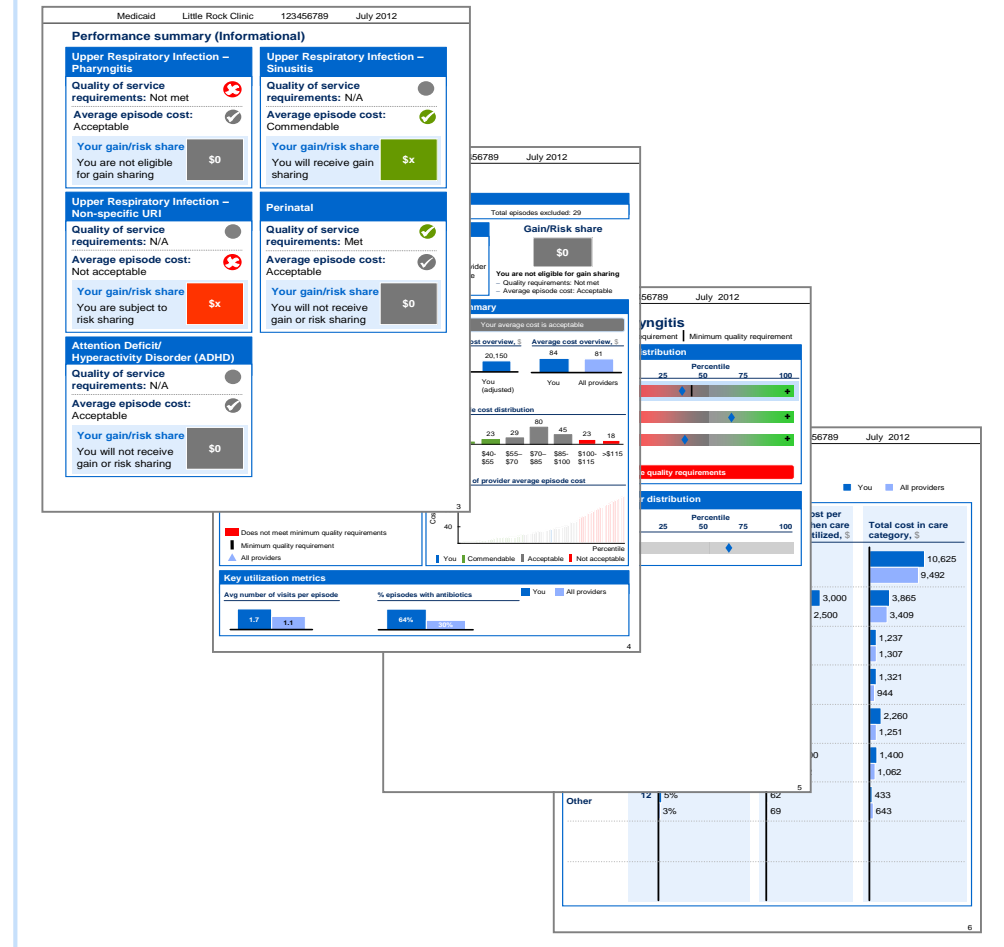


# PAPs are Provided with New Tools to Measure and Improve Care

Reports provide performance information for PAP's episode(s):

- Overview of **quality** across a PAP's episodes
- Overview of **cost effectiveness** (how a PAP is doing relative to cost thresholds and relative to other providers)
- Overview of **utilization** and drivers of a PAP's average episode cost

## Example of provider reports



# Wave 1 Episodes

Principal Accountable  
Provider

<b>Total Hip/ Knee replacement</b>	<ul style="list-style-type: none"><li>• Surgical procedure plus related claims 30 days prior to 90 days after</li></ul>	Orthopedic surgeon
<b>Perinatal (non-NICU)</b>	<ul style="list-style-type: none"><li>• Pregnancy-related claims for mother 40 wks before to 60 days after delivery</li></ul>	Delivering provider
<b>Ambulatory URI</b>	<ul style="list-style-type: none"><li>• 21-day window beginning with initial consultation</li></ul>	First provider to diagnose patient in-person
<b>Congestive Heart Failure Admission</b>	<ul style="list-style-type: none"><li>• Hospital admission and care within 30 days of discharge</li></ul>	Admitting hospital
<b>ADHD</b>	<ul style="list-style-type: none"><li>• 12-month episode including all ADHD services plus pharmacy costs</li></ul>	Physician or licensed mental health provider

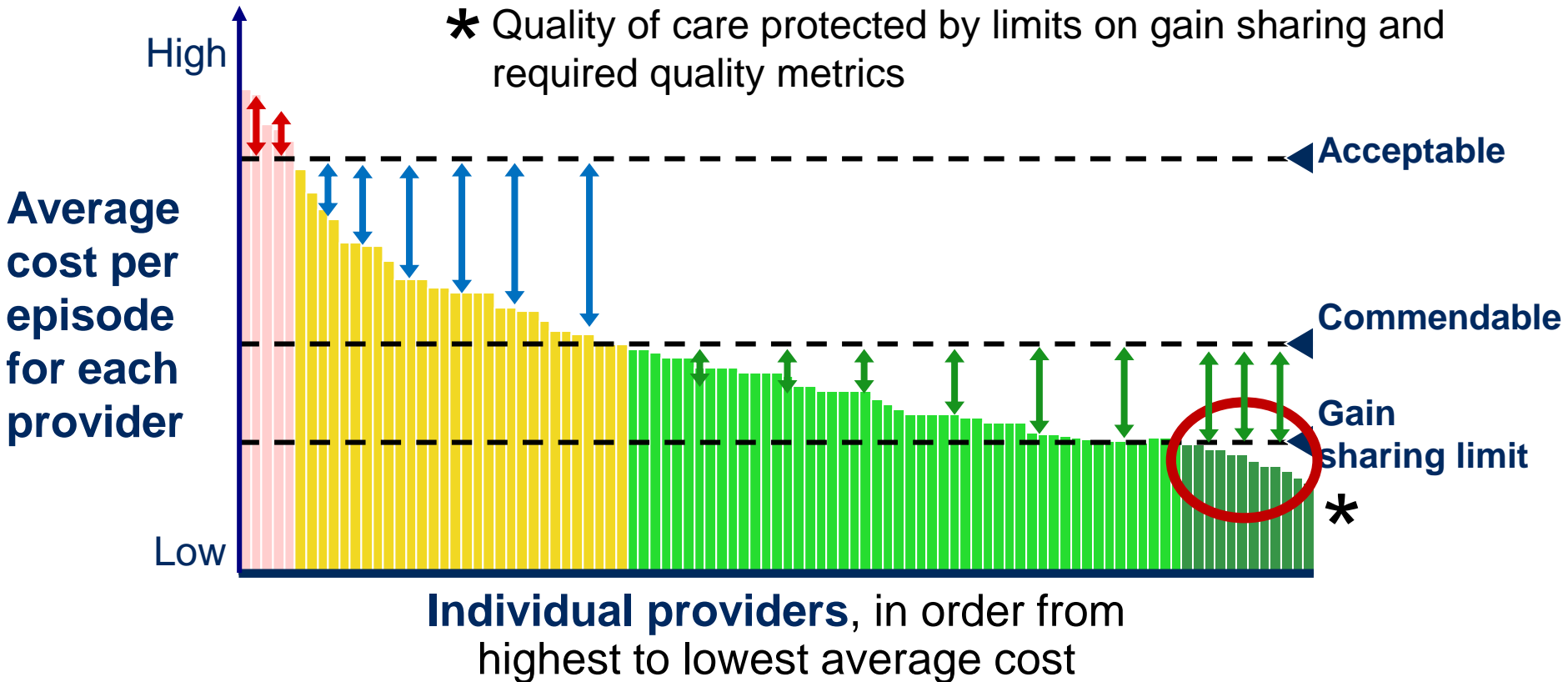


# How the Episode Payment Model Works





















Year 1 results

- Shared Savings
- Savings/Cost Neutral
- Shared Cost

\* Quality of care protected by limits on gain sharing and required quality metrics



# Current Arkansas Multi-payer Episode Participation

Episodes	Multi-Payer Participation
Upper Respiratory Infection	Medicaid
Attention Deficit Hyperactivity Disorder	Medicaid
Perinatal	Medicaid   QualChoice
Congestive Heart Failure	Medicaid  
Total Joint Replacement (Hip & Knee)	Medicaid   QualChoice
Colonoscopy	Medicaid   QualChoice
Cholecystectomy (Gallbladder Removal)	Medicaid   QualChoice
Tonsillectomy	Medicaid  
Oppositional Defiance Disorder	Medicaid
Coronary Artery Bypass Grafting	Medicaid  
Asthma	Medicaid  
Percutaneous Coronary Intervention	Medicaid   QualChoice
Chronic Obstructive Pulmonary Disease	Medicaid  
Neonatal	Medicaid
ADHD/ODD Comorbidity	Medicaid

# Multi-payer Episode Volume 2012 - 2015

Episode	2012	2013	2014	2015
Perinatal	8,716	9,167	16,095	9,920
TJR	964	870	1,104	954
URI	118,193	125,146	110,935	111,101
CHF	273	274	299	273
Colonoscopy	NA	10,547	9,854	9,676
Tonsillectomy	NA	3,363	3,505	3,874
Cholecystectomy	NA	2,448	2,176	1,878
ADHD	NA	3,048	3,630	4,426
CABG	NA	32	206	172
Asthma	NA	NA	4,248	4,280
COPD	NA	NA	1,286	981
ODD	NA	NA	2,981	3,183
PCI	NA	NA	748	608



# ACHI Statewide Tracking Report

- Annual report tracks multi-payer progress

<http://www.achi.net/pages/OurWork/Project.aspx?ID=112>

**Arkansas Health Care Payment Improvement Initiative**  
**3<sup>rd</sup> Annual Statewide Tracking Report**  
 May 2017

Participating Payers:

Prepared by:  
**ACHI** A nonpartisan, independent health policy center that serves as a catalyst to improve the health of Arkansans

Arkansas Health Care Payment Improvement Initiative - Third Annual Statewide Tracking Report, May 2017

**Arkansas PCMH Program Enrollment for Medicaid and Private Payers**

- In 2014, Arkansas Medicaid PCMH enrollment exceeded expectations. Building on 2014 momentum, for 2015 and 2016 Arkansas Medicaid and commercial carriers experienced increased enrollment by primary care providers (PCPs) and an increased number of beneficiaries served under the model.

**Medicaid PCMH Enrollment**

- From 2014 to 2016, PCP participation increased by 48.7%.
- In 2014, Medicaid enrollment included 295,000 (77%) eligible beneficiaries, 659 PCPs, and 123 practices.
- For 2015, Medicaid enrollment included 339,000 (82.5%) eligible beneficiaries, 769 PCPs, and 138 practices.
- For 2016, approximately 180 practices and 880 PCPs.\*
- For 2017, approximately 190 practices and 900 PCPs.\*

**Enrollment for Commercial Carriers\***

AR BCBS: For 2016, 250K beneficiaries (including fully and self-insured business), 158 practices, 678 PCPs  
 QualChoice: 11K beneficiaries, 85 practices, 618 PCPs  
 Centene / Ambetter: 16K beneficiaries, 237 practices, 606 PCPs  
 United Healthcare: 2K beneficiaries, 59 practices, 295 PCPs

**Enrollment for Self-Insured Payers:**

Payers are also participating in the program, with an anticipated increase in 2017 and beyond. Two of the largest participants are Walmart and Arkansas State Employee and Public School Employee (ASEPSE) Plans, each with members of employees served by a PCMH:

- Walmart: Approximately 20K beneficiaries
- State Employees and Public School Employees: Approximately 30K beneficiaries
- Employees Plan: Approximately 17K beneficiaries
- ASEPSE will attribute PCMH beneficiaries in 2017

**Quality Impact\***

Over the last consecutive year, Medicaid experienced a 16.5% decrease in hospitalizations per 1,000 Medicaid beneficiaries, and a 5.8% decrease in emergency room visits per 1,000 Medicaid beneficiaries.

Year	Enrollment
Projected 2014	174k
Actual 2014	295k
Actual 2015	339k

CY	Rate
CY2014	80.1
CY2015	66.9

CY	Rate
CY2014	630.5
CY2015	595.2

**Tonsillectomy Quality Outcomes**

Tonsillectomy quality outcomes for 2013 through 2015 are displayed in Figure 17 below:

- For Medicaid, surgical pathology utilization rate has continued to improve, from 70.6 percent in 2013 to 87.1 percent in 2015, or a 47.5 percent relative decrease in utilization.
- For Medicaid, all quality measures improved except intra-operative steroids, which decreased from 79.2 percent in 2014 to 71.3 percent in 2015, with the target being 80 percent.
- For AR BCBS, quality measures outcomes include improvement in intra-operative steroid use, from 67.0 percent in 2014 to 82.3 percent in 2015, with the target being 85 percent. Postoperative bleed rate was extremely low, with three reported cases out of 466 episodes in 2015.

**Figure 17: 2013-2015 Tonsillectomy Episode Quality Metric Outcomes (Medicaid)**

**Table 18: 2014 - 2015 Provider Cost Outcomes - Tonsillectomy (Medicaid)**

Category	2014 (43 Payers)	2015 (18 Payers)
Unacceptable	\$274 (63.0%)	\$118 (65.0%)
Acceptable	\$159 (37.0%)	\$65 (35.0%)
Not-acceptable	\$1,248 (2.9%)	\$172 (9.0%)
Unacceptable	\$200 (0.5%)	\$114 (0.6%)
Acceptable	\$3,000 (7.1%)	\$3,119 (1.4%)

**Table 20: 2014 - 2015 Premier Cost Outcomes - Tonsillectomy (AR BCBS)**

Category	2014 (23 Payers)	2015 (10 Payers)
Unacceptable	\$1,248 (2.9%)	\$172 (9.0%)
Acceptable	\$1,248 (2.9%)	\$172 (9.0%)
Not-acceptable	\$200 (0.5%)	\$114 (0.6%)
Unacceptable	\$200 (0.5%)	\$114 (0.6%)
Acceptable	\$3,000 (7.1%)	\$3,119 (1.4%)

**Table 21: UOI Episode Volume (Medicaid)**

UOI	2012	2013	2014	2015
Non-Specific	35,030	30,764	41,121	40,020
Pharyngitis	40,420	51,730	49,886	50,443
Sinusitis	22,090	22,643	18,928	20,833



# Arkansas Episodes of Care Highlights

- **URI:** 28% drop in unnecessary antibiotic prescribing for non-specific URI from 2012-2015
- **Perinatal:** Sustained improvements in perinatal screening rates; reduced C-Section rates; 3-4% overall cost reduction compared to neighbor states
- **Tonsillectomy:** Path lab use down 48% for Medicaid; costs reduced by 5% for ARBCBS
- **Congestive Heart Failure:** Medicaid CHF costs reduced by 14% from 2014-2015
- **For 2015 Medicaid performance:** \$519k in gain-share payments and \$257k in risk-share



# Implementation Challenge Example: ADHD Episode

- **Episode duration:** Year-long episode algorithm; technical updates can be more challenging
- **Multiple provider types:** Primary care physician vs RSPMI provider business model
- **Potential for coding subjectivity:** State saw substantial decrease in ADHD billing; simultaneous increase in billing for Oppositional Defiant Disorder
- **Provider Outreach:** Required one-on-one outreach to 400+ providers to discuss continued stimulant prescribing (inappropriate for ODD)

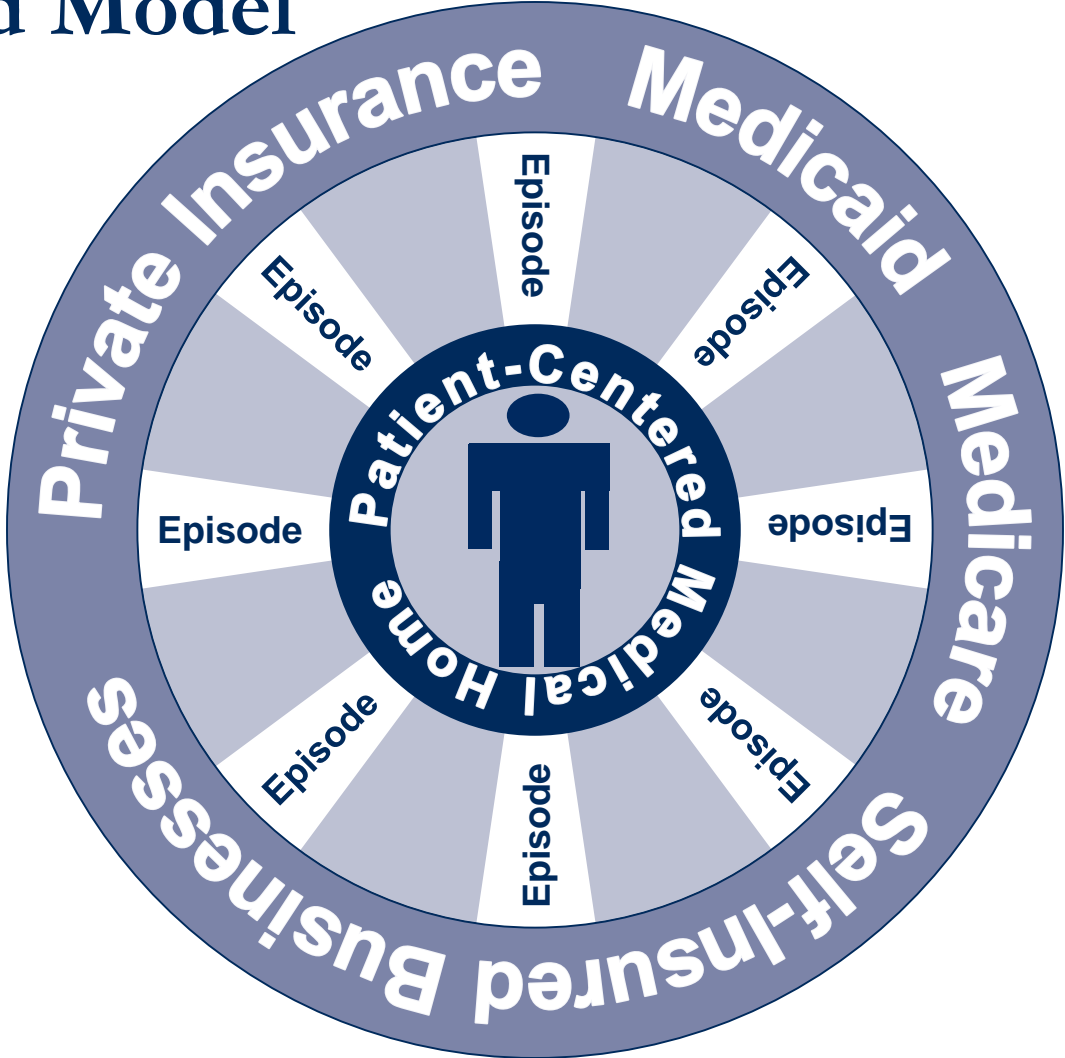




# Other Model Comparisons with AR Model

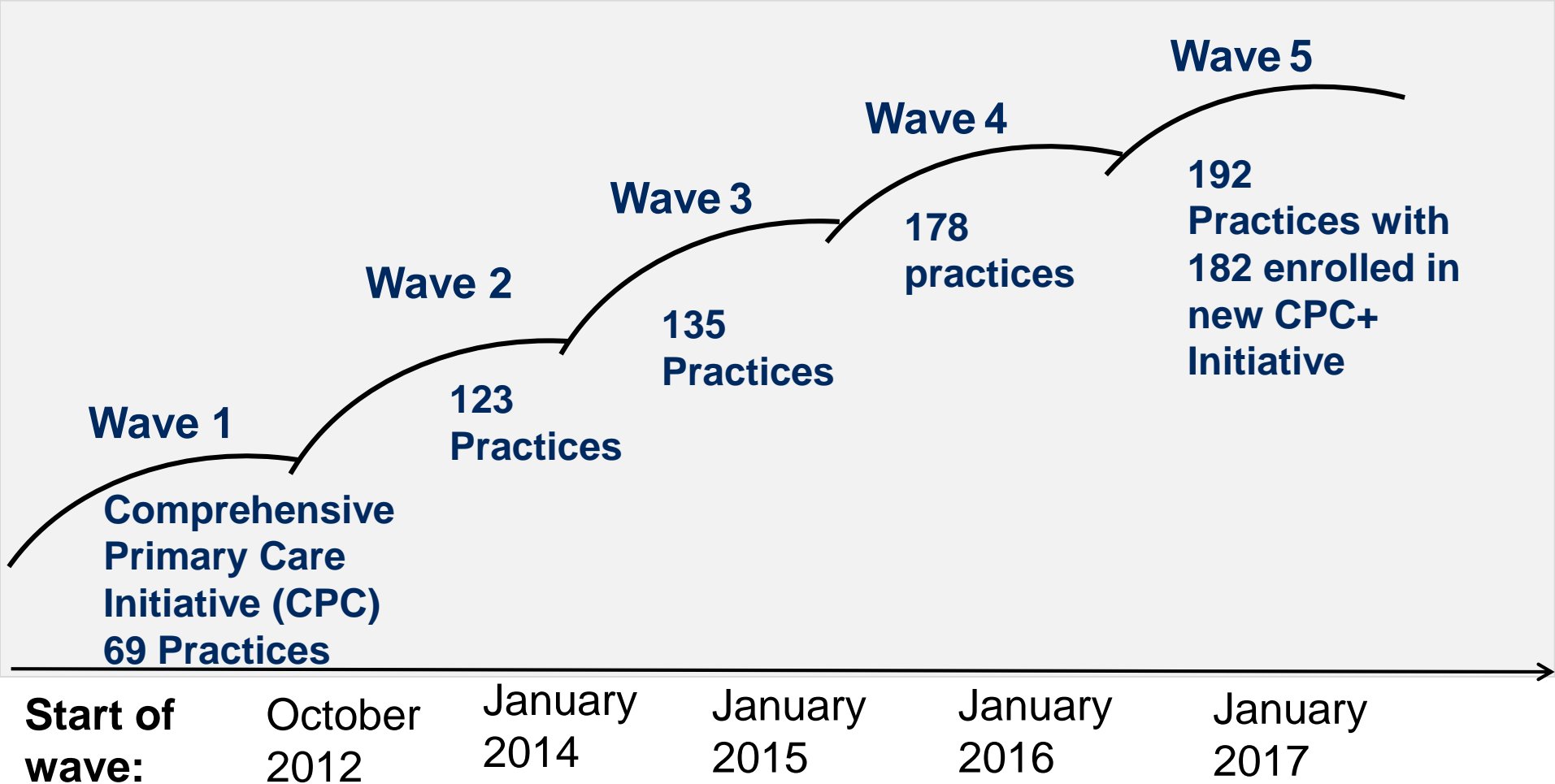
- **AR model** is mandatory and assigns episode type-specific principal accountable provider;
  - Based on who has most ability to influence treatment decisions, cost and quality
- **Bundled Payment for Care Improvement (BPCI) Model** is voluntary and allows for variation in provider and participant types
  - Majority of participants are hospitals or skilled nursing facilities; option to assign individual physician champion or specialty coordinator for management responsibility

# Arkansas Payment Improvement Initiative's Integrated Model

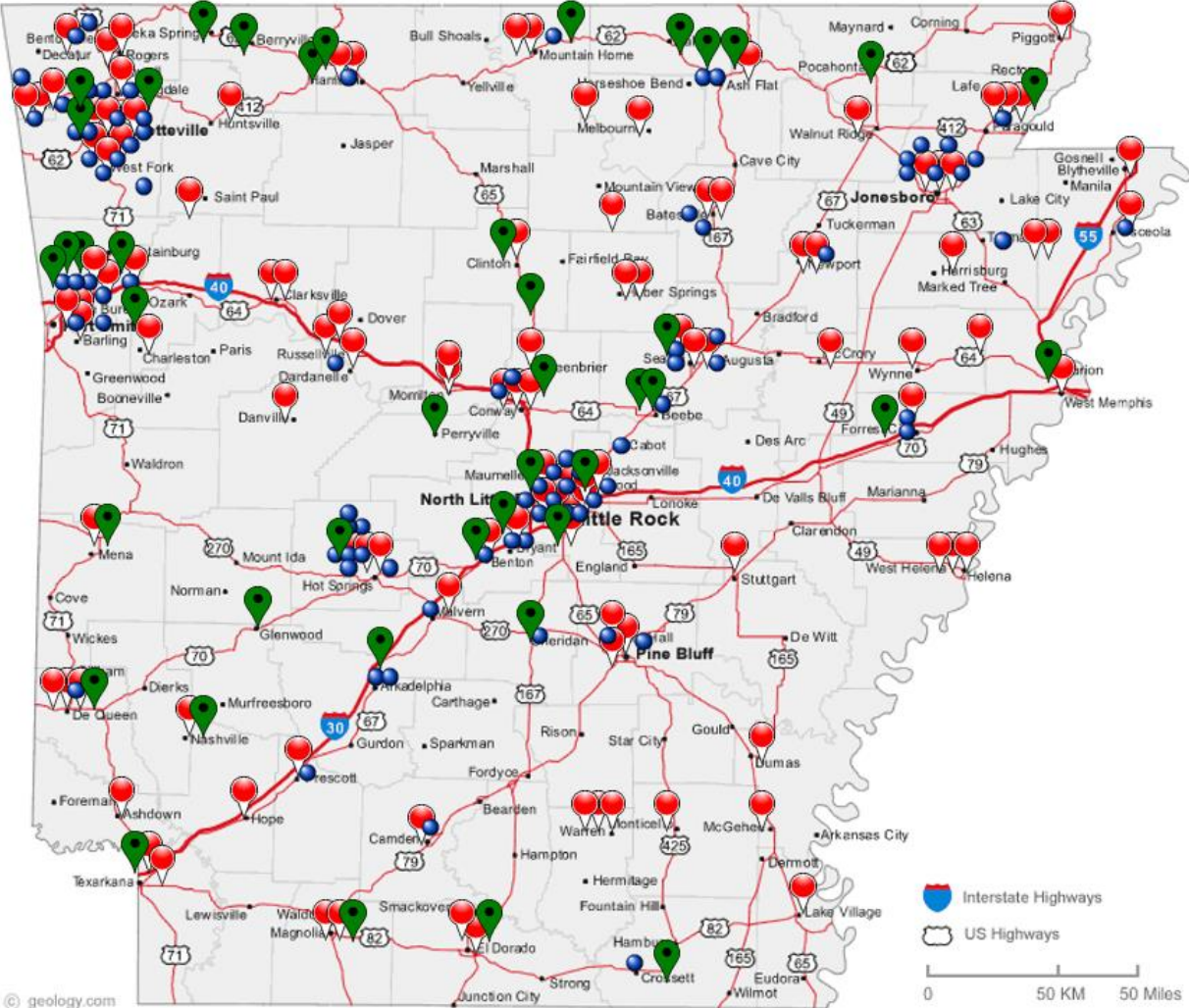


# Medical Home: Rollout Timeline

## Multi-payer PCMH Coverage Strategy



# 2017 Participation in PCMH and CPC+



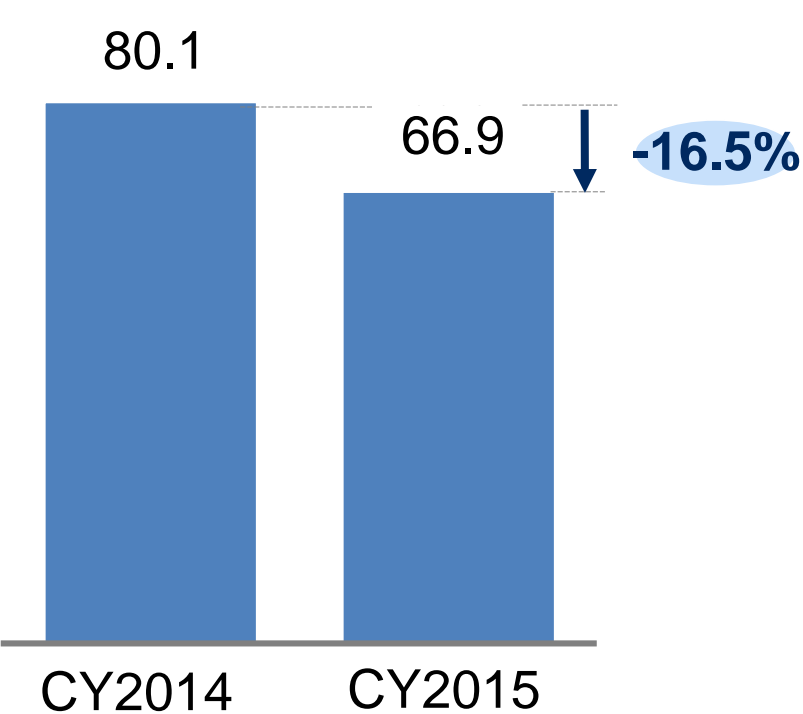
- Medicaid PCMH Clinic (192)
- CPC+ Clinic (127)
- PCMH and CPC+ Clinic (55 w/ 100% of PCPs in CPC+)

**\*182 CPC+ Clinics overall**

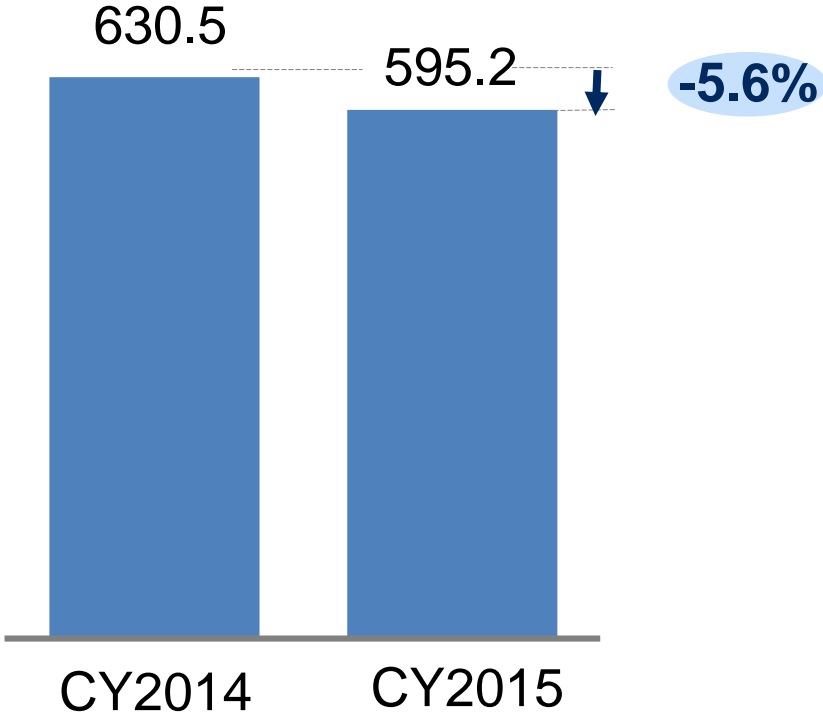


# Medicaid: Reductions in Hospitalizations and ER Visits Indicate Improved Quality and Cost

### Hospitalizations per 1,000 Beneficiaries



### Emergency Room Visits per 1,000 Beneficiaries

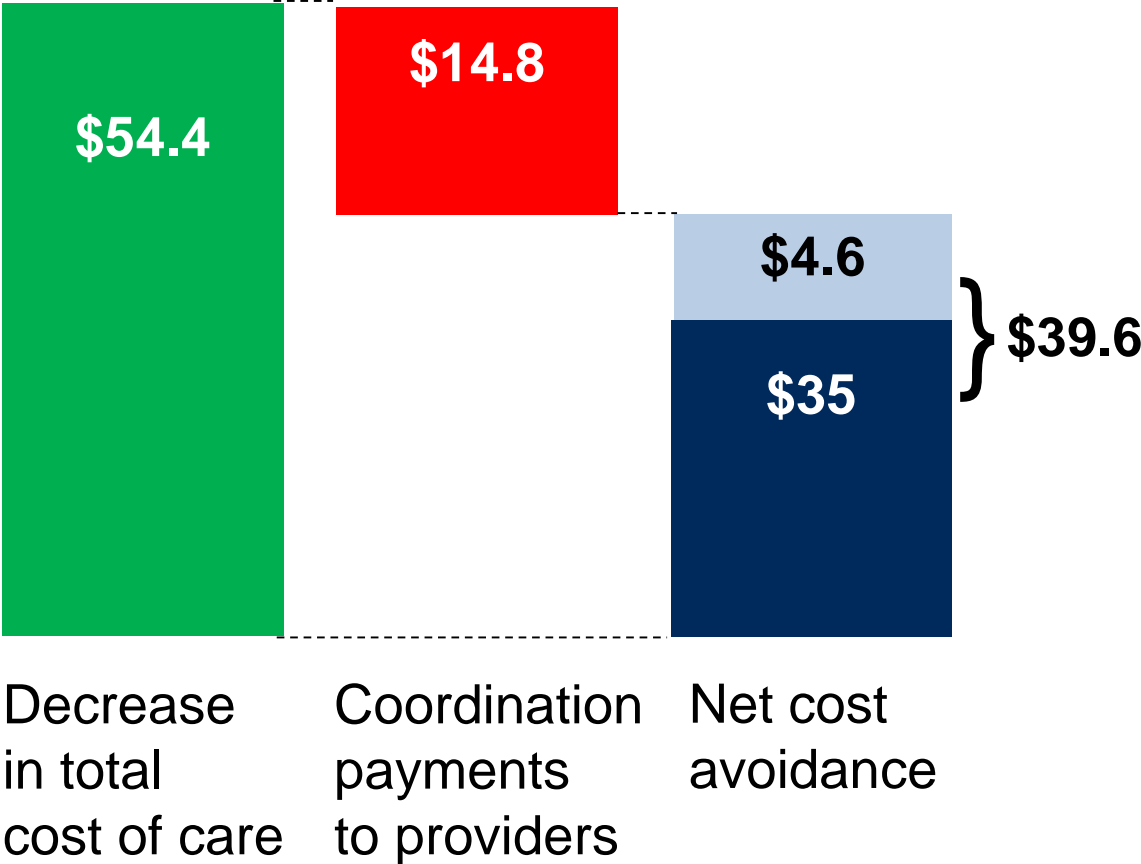


Source: AR DHS Q415 reports



# 2015 PCMH Medicaid Cost Avoidance

Million



- Of the \$660.9M predicted total cost of care, \$606.5M is the actual cost, \$54.4M is the generated cost avoidance

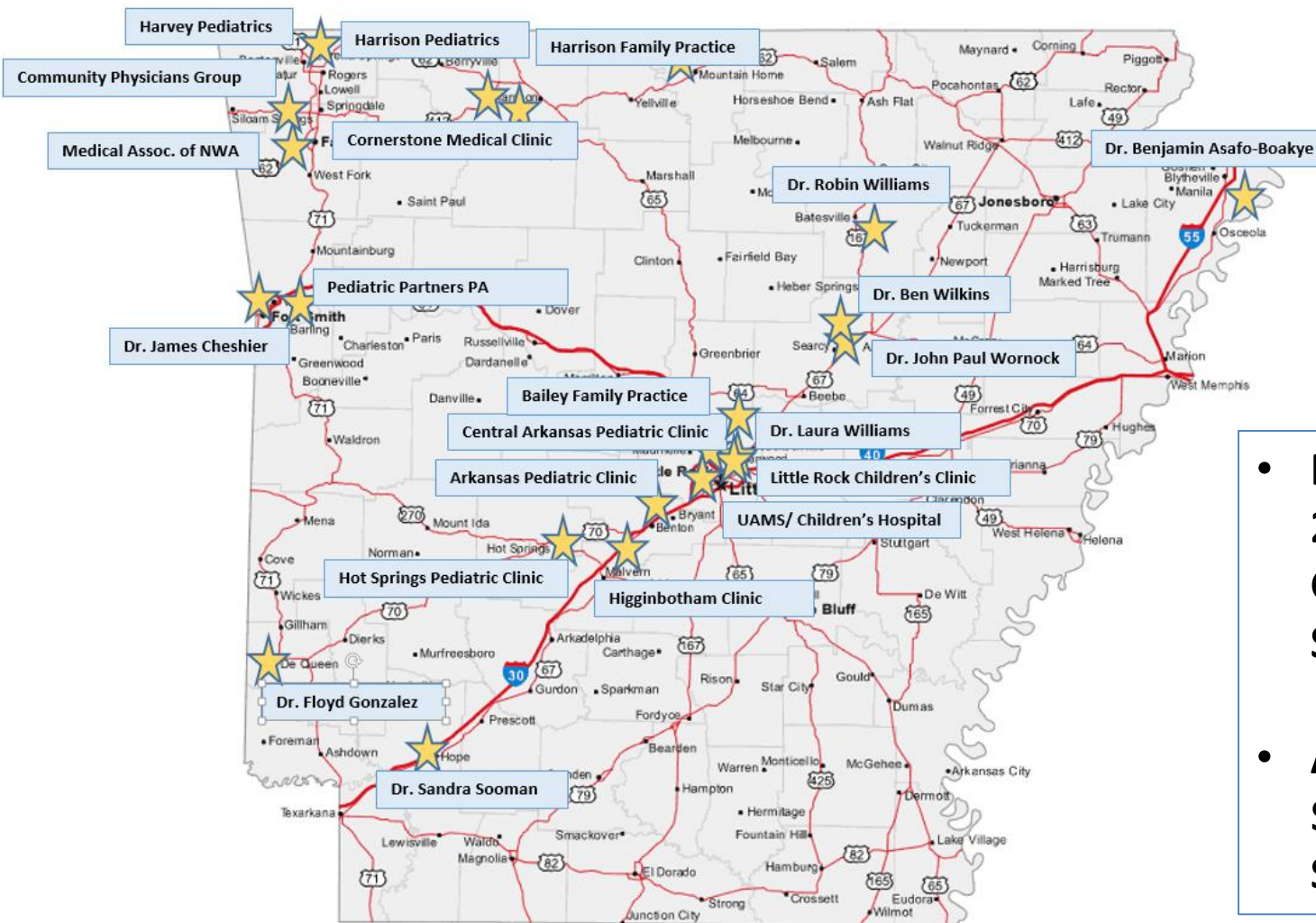
## Of the \$54.4M in cost avoidance:

- \$14.8M has been reinvested back into the provider community
- \$39.6M represents total net cost avoidance
- \$4.6M shared savings payments to providers for CY2015

MAY 2017 Final Reconciliation



# PCMHs Receiving Shared Savings in 2017

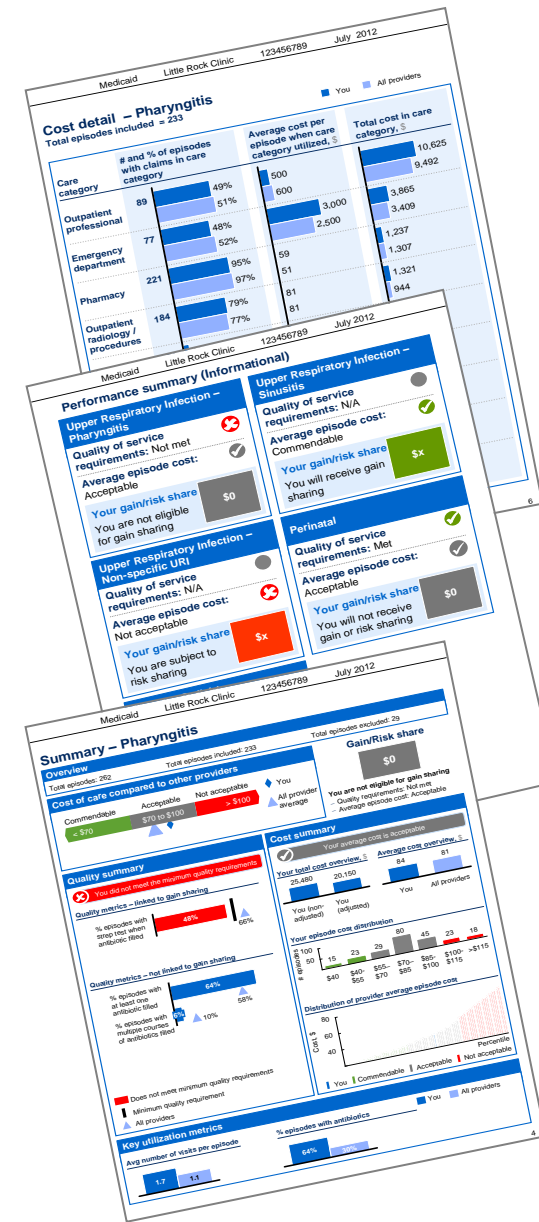


- For Medicaid, 22 Provider Groups received Shared Savings
- Amounts from \$35k to \$1.54 million



# Provider Reporting Opportunity: Transparency of Information

- Billions of claims processed for reports; display quality, cost and utilization
- Facilitates integration of primary care and specialty support via episodes
- Episode PAP engagement w/ PCP prospectively for elective opportunities, and re-engagement for all opportunities
- New for 2017, PCPs now receiving information on specialist referral sources
- **Overall value:** Reporting transparency provides more effective tools than have been available







*A nonpartisan, independent, health policy center that serves as a catalyst to improve the health of Arkansans*

[Our Work](#)[Areas of Focus](#)[Legislation](#)[Resource Library](#)[Success Stories](#)[News & Events](#)

**HEALTHY ACTIVE**  
ARKANSAS

## Statewide Learning Network

As part of the governor's Healthy Active Arkansas framework, the Arkansas Center for Health Improvement (ACHI) is hosting a series of Statewide Learning Network meetings to inform, recruit, and mobilize new champions to assist us and our partners in addressing the state's obesity crisis. [Click here](#) for more information and materials distributed at the regional meetings.

### ACHI Features

#### 21st Century Cures Act Fact Sheet

*The 21st Century Cures Act is considered the most comprehensive piece of federal healthcare legislation since the passage of the Affordable Care Act. Read our new fact sheet to learn more about the Act's changes to the Food and Drug Administration's drug approval process, new policies to support states in addressing the opioid epidemic, and additional provisions related to substance abuse and mental health reforms.*

#### Arkansas Health Care Payment Improvement Initiative (AHCPII) Statewide Tracking Report

ACHI was envisioned as an organization dedicated to change—change that leads to improved health for all Arkansans. While we have made positive strides in changing Arkansas's health environment, our work is far from finished.

ACHI's activities are centered in three [Areas of Focus](#) that influence the health of Arkansans—population health policy, access to quality care, and health care system transformation—with supporting infrastructure of health data and research.

Through development of policy positions and statements, the ACHI Health Policy Board helps establish strategic priorities that provide guidance for our work. More information on the Health Policy Board and their policy positions and statements is [available here](#).

### Latest News

#### Senate Health Bill Analysis

*ACHI Health Policy Director Craig Wilson discusses BCRA and where to go from here on Capitol View.*

#### Dr. Joe Thompson on Talk Business & Politics

*Dr. Joe Thompson discusses aspects of the federal healthcare debate and its impact on Arkansas.*

#### NEWS: Hospitals Recognized for Leading by Example

*LITTLE ROCK (July 6, 2017)—The Arkansas Center for Health Improvement (ACHI) announced winners of their*

# Follow ACHI on Social Media



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[www.ACHI.net](http://www.ACHI.net)



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# Payer Perspective

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**Andrew Baskin, MD**  
National Medical Director



Ohio Episode-Based  
Payment Charter for Payers

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# Questions?

Use the question box on the Zoom screen

To access our materials and the recording of this webinar, please visit: <http://hcttf.org/bundled-payments/>

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## Upcoming Webinars

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### September

#### *Social Services Integration: Effective Financing Strategies*

- An in-depth discussion of financing mechanisms used by health care organizations to fund the integration of social services into medical care.

### October

#### *The Path to Transformation: Moving an Organization from Volume to Value*

- Introduction of the Dimensions of Transformation Matrix, an overview of analysis/findings from interviews with strategic leaders, and member case studies.

### November

#### *The Essential Elements of Effective Accountable Care*

- An overview of best practices and key learnings from interviews with ACO that were successful earning shared savings and high quality marks in the Medicare ACO programs.

To sign up for invitations to our webinar series, please visit: <http://hcttf.org/sign-up>